# An Exploratory Study of Voter attitudes towards a Pollsterless Remote Voting System

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#### Abstract

This paper describes an exploratory study of a prototype implementation of a pollsterless remote voting scheme, mCESG. The aim of the study was to investigate voter attitudes towards the system in general, with particular interest in the pollsterless vote verifiability provided. Although the focus of the study was one particular prototype system, the results provide some guidance to the design and implementation of future voting systems, particularly with regard to voter interest in vote verification.

### **1** Introduction and Motivation

A substantial amount of work has been undertaken into user-perceptions of remote electronic voting (REV) systems. A study for the UK Office of the e-Envoy investigated user perceptions towards electronic voting systems in general, noting that introducing new technologies into democratic structures met with only modest enthusiasm, the use of electronic voting was seen as more relevant than electronic participation systems [3]. In addition the study found anecdotal evidence to suggest that voters were more interested in e-voting once the various channels had been discussed. Other studies have investigated voting systems using 'think aloud' techniques to identify problems with usability and to understand what the voter thinks a voting machine is doing [1, 15].

Oostveen investigated voter's understanding of the security properties of voting systems [9]. The study noted that voters are willing to accept statements from voting client *pollsters* that their vote has been successfully collected without requiring demonstrable evidence to support the statement [9, 10]. The term pollster refers to the need for the voter to employ a complex artifact to undertake a cryptographic voting protocol on their behalf. Rivest has noted that for conventional cryptographic voting schemes, the pollster *is* the voter, from a protocol perspective [8]. The voter is required to present their choices to the pollster and trust that it will then behave correctly with respect to them. Conversely, Hubbers and Pieters have noted anecdotal evidence to suggest that voters appreciate simple verification mechanisms, but that confidence in a voting system is reduced if the verification activity incorrectly leads the voter to conclude that the voting system is trying to cheat [5, 11].

Malkhi has proposed the development of *pollsterless* voting schemes [7], in which the voter directly performs the voting protocol without requiring support from a pollster capable of performing cryptographic operations. Electronic devices are still used, but only to perform communication activities. Pollsterless schemes have several advantages, including:

- If the pollsterless scheme is *voter verifiable*, then the voter does not need to trust the software artifacts correct operation in order to verify that their has been correctly counted.
- Voting can be conducted on much simpler devices which lack computational power normally required for cryptographic voting schemes.

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The mCESG scheme is derived from a pollsterless remote voting scheme proposed by CESG in a Security Study for the Office of the e-Envoy [2]. Although the original CESG scheme incorporated several desirable features (including convenience and mobility) several flaws were also noted, in particular a lack of voter verifiability. The mCESG scheme corrected this flaw, providing voters with the ability to confirm that their vote had been successfully counted [12]. Several adaptations to the mCESG scheme have also been presented [14], introducing variations that accommodate ordinal vote casting and receipt freeness. However, the study presented here is concerned with the basic mCESG scheme, particularly from the voter's perspective.

The exploratory study of the mCESG scheme presented here provides an investigation of voter's reactions to and acceptance of a pollsterless remote voting scheme which permit highly mobile voting (voting can take place on any connected device and in any public location) and also permits voters to confirm that their vote has correctly contributed to a tally of votes. Whilst the desirability of receipt-free verifiability has been asserted as a desirable property for cryptographic voting schemes, that desirability has not been tested, and it is noteworthy that the existing UK remote voting system, postal voting, permits a voter to construct a receipt for their vote (by photocopying the paper ballot, or transferring the paper ballot to an attacker) and the system is used satisfactorily and regularly for UK public elections. The study presented here investigated whether the voter is able to understand why the information presented to them constitutes evidence that their vote has been counted and also whether the provision of evidence is considered valuable by voters.

The remainder of this paper is organised as follows. Section 2 describes the features of the mCESG scheme relevant to the study. Section 3 describes the design of the user acceptance study, which employs focus groups directed by video taped activity scenarios. Section 4 describes the results of the study, whilst Section 5 reviews the work described and identifies future work to be undertaken in this area.

## 2 The mCESG Scheme

The scheme is illustrated in Figure 1. Voters are provided with a set of voting credentials consisting of a Voter Identification number (vid) and a set of Personal Candidate Identification Number (pcin) and *Receipt* Identification numbers (rid), one each for each candidate. To cast a vote, a voter prepares a message consisting of their own vid number and the pcin number of their chosen candidate. This message is then sent via an available channel (such as an SMS message) to the Election System for processing.

Given a valid *vid:pcin* combination, an *rid* value is published on a publicly accessible bulletin board. The voter may then determine that the correct *rid* has been published for the vote they have cast. The Election System sends a message to the voter indicating that their vote has been successfully processed, although the voter should consider this message to be informative only and not proof of receipt.

If the Election System publishes the wrong *rid* value for the voter's choice, the voter must contact the Election System via some other channel in order to have the incorrect *rid* value removed and cast a second vote. The voter may take this action at any point until the end of voting. Conversely, the Election System may publish no *rid* value at all for a cast vote. In the circumstances where no relevant *rid* value is published after some latency period, the voter should re-attempt to cast their vote. If repeated attempts at vote casting do not result in a (correct or otherwise) *rid* value being published, the voter should assume that their vote is not reaching the Election System and should revert to the strategy described for a wrong *rid* value being published. Note that since voting is assumed to occur over insecure channels (as per the pollsterless property) the scheme's design deliberately accepts the potential for votes to be intercepted, say in a Denial of Service attack, but not to be interpreted or modified by an eaves-dropping attacker.

Assuming the correct rid value is published, the Election System is now committed to the rid choice of the voter publicly in a manner which the Election System cannot later de-commit from. However, at this stage, the Election System is not committed to processing the voter's

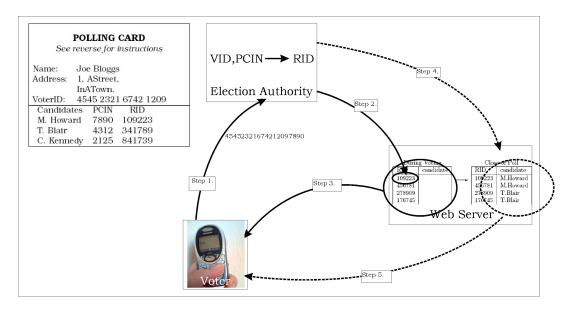


Figure 1: The vote casting and checking process of the mCESG remote electronic voting scheme. Voters are provided with a set of voting credentials consisting of a Voter Identification (vid) number and a set of Personal Candidate Identification Number (pcin) and Receipt Identification numbers (rid), one each for each candidate. To cast a vote, a voter prepares a message consisting of their own vid number and the pcin number of their chosen candidate. This message is then sent via an available channel (for example, an SMS message) to an Election Authority for processing (Step 1). Given a valid vid:pcin combination, an rid value is published on a publicly accessible bulletin board (Step 2). The voter may then determine that the correct rid has been published for the vote they have cast (Step 3). Once the close of poll has been reached, the Election Authority (through collaboration between the Vendor and Acting Registration Officer domains) publishes the association between rid and candidates for each vote (Step 4). At this stage, a voter can confirm that their vote has been handled properly (i.e. that the correct candidate is associated with their rid) but not that the rid itself is correct (Step 5).

choice accurately. To effect this second commitment, once the close of poll has been reached, the Election System publishes the association between rid and candidates for each vote. This does not reveal the association between votes and voters, since the voting credentials are assumed to be a secret possessed only by the voter. At this stage, a voter can confirm that their vote has been processed accurately (i.e. that the correct candidate is associated with their rid) but not that the rid itself is correct, since this would violate the undeniability property.

The mCESG scheme thus achieves voter verifiability by publicly committing the Election System to a voter's choice that the voter can confirm with respect to their voting credentials. The credentials thus constitute a *receipt* with which a voter may request the Election System change the candidate name associated with a *rid* value on the bulletin board. The scheme preserves the secrecy of vote to voter association under the assumption that a voter does not reveal their credentials to a third party. Further details of the scheme and the architecture for the supporting voting system can be found in [12, 13].

### 3 Study Design

The study was undertaken within a broader investigation by the PACT Laboratory of psychological aspects of online privacy and trust<sup>1</sup>. The study employed videotaped scenarios in order to direct focus group discussion to elicit responses from which results are extracted. A later stage of planned work will be to construct questionnaires for completion by a larger group of participant. The questionnaire will be designed with respect to the results obtained from the study described

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here and with reference to the Technology Acceptance Model [4].

Initially, a videotaped scenario which captured the vote casting and checking activities described in the previous section was developed as a storyboard consisting of three scenes. A registration phase, unrelated to the prototype mCESG system itself, is included to provide the focus groups with a complete scenario. The registration phase illustrates the voter filling her personal details (name, address etc) into a web form. The second, vote casting scene, covers the voter receiving and compiling voting credentials as described in the previous section and the casting of a vote using SMS messaging on a mobile phone as the communication channel in a public location. The voter also uses a computer located in an office to complete the first vote checking phase during this scene. The final scene of the scenario illustrates the online vote tallying and checking procedure. Appendix A illustrates the storyboard that was developed for the mCESG scenario.

Once the storyboard had been finalised, a script for the scenario was generated, describing the voter's behaviour and actions during the three scenes. The script was then passed to a media production company, which reduced the volume in order to complete the three scenes within a shorter period of time. The revised, summarised script was then approved before being filmed by the production company employing professional actors.

The procedure for initiation and conduct of the focus groups is as follows. 304 participants from the Newcastle upon Tyne region were divided into 38 focus groups (ranging in size from 4 to 12 people). Participants were categorised in terms of:

- Age
- Gender
- Disability
- Level of educational achievement
- Technical stance (technically knowledgeable and also attitude towards technology use).

Participants were allocated to focus groups as a result of this categorisation in order to encourage discussion. Prior to attending the focus group, participants were provided with information as to the project's objectives.

Each focus group session lasted ninety minutes and covered four different scenarios - e-voting, shopping, health and finance<sup>2</sup>. The scenarios were shown to the focus group first, followed by a discussion on each of the topics, directed by a moderator who was a member of the PACT laboratory. Each focus group was tape recorded and the ensuing conversations later transcribed. The transcripts then underwent qualitative analysis and open coded, identifying several categories of opinion. The procedure is identical to that for other topics covered by the wider PACT-AMI project, described by Little [6].

### 4 Results

Table 1 summarises focus group responses to the videotaped scenario which they viewed. The focus groups were aggregated into three classifications by the PACT psychologists - non-technical experience, technical experience and a separate disabled group. The non-technical and technical groups were further sub-divided according to level of education (low and high) reached. The categories listed for responses are grouped in terms of social trust/security and privacy issues.

#### 4.1 Social Issues

Exclusion Refers to the potential for some societal groups to be unable to use the voting system.

Social Interaction The desirability of communal properties of polling station voting systems.

 $<sup>^{2}</sup>$ Details of the three other scenarios, which are outwith the scope of this paper, can be found in [6]

Topic	Tech	nical	Non-Te	chnical	Disabled
TOPIC	Low	High	Low	High	Participants
Social Issues					
Exclusion	-	-	-	-	-
Social Interaction	-	-	-	-	-
Social/Moral Values		-	-	-	
Convenience	+	+	+	+	
Encourage young voters	+		+	+	
Mobility	+	+	+	+	+
Motivation		-	-	-	
Trust					
Security	-	-	-	-	-
Verification	-	-/+	+	-/+	
Privacy Concerns					
Informational	-	-	-	-	-
Physical	-	-	-	-	-
Tracking/Anonymity	-	-	-	-	-

Table 1: Results of the mCESG user acceptance study. The table categories positive and negative reactions to videotaped scenario of the mCESG scheme from focus groups. Focus groups are categorised according to technical experience and level of educational achievement, as well as including separate information on a group of disabled participants. Reactions are grouped by social, trust and privacy issues. A '+' indicates the focus group gave a positive response on a category. A '-' indicates that the group gave a negative response on a category. '+/-' indicates that both positive and negative issues were discussed by the group. No symbol indicates that a topic was not raised by a group.

**Social/Moral consequences.** Whether the mCESG system would trivialise voting or reduce sense of responsibility for the democratic process.

Convenience Whether the scheme permits voters 'with busy lives' to participate in voting.

- **Encourage young voters** Whether the participants thought the viewed system would improve participation amongst younger voters.
- **Mobility** The advantage of not having to attend a polling station to vote, which is related to convenience.
- **Motivation** Whether the voting system viewed by participants would reduce the likelihood of participation, which is related to the question of social/moral consequences.

#### 4.2 Trust

Security That the system does not appear secure, and therefore reduces trust.

**Verification** Whether the ability to verify a vote as having been counted was appreciated and trusted.

#### 4.3 Privacy Concerns

- **Informational** Refers to whether participants were comfortable with personal information and voting intention being processed electronically.
- **Physical** Whether voting in public locations was a concern in terms of privacy, which is related to the desirability of mobility and convenience.
- **Tracking/Anonymity** Refers to concerns as to whether a voter's choices could be tracked via an electronic voting system.

The results illustrate a mixture of reactions to the scenario, from positive, to mixed and negative, with some groups not raising some of the issues at all. As discussed in the design of the study, the conversation between participants was not heavily constrained by the discussion moderator. As such, the recurrence of themes across groups is in itself, interesting, since this suggests the system raises similar issues from all participants. The videotaped scenario elicited positive responses primarily for the usability aspects of the voting scheme, notably the mobility and convenience, although all focus groups noted concern about whether some groups would be excluded from voting by the system. This perhaps reflects the fact that the scenario did not suggest that multiple voting channels were envisaged, of which mobile phone voting was just one. Participants also raised concerns about the 'behind the scenes' processing of personal information and the security of the infrastructure. The occurrence of these topics is interesting, since the scenario did not discuss directly how voter information was handled to ensure privacy and security, but instead focused on usability and verifiability aspects. The concerns raised by the participants suggest that the implementation of voting schemes will need to be accompanied by explanation as to the reasons voters should accept voting as secure.

In addition to the responses categorised as positive and negative, several other topics were raised with respect to the voting system which can be considered to be assertions as to the desirable properties for a voting system, rather than a specific comment on the system proposed

- **Transparency** The inner workings of the voting system should be demonstrable, it shouldn't be possible to mask inner workings. This was a desire raised by the high-education/ technical focus group.
- (De-)Centralisation The control of the voting system should be de-centralised to prevent abuse. The raising of this issue suggests an intuitive public understanding of dependability issues and the importance of distributing trust.
- **Control and choice** An issue raised by several focus groups was the importance of users *re-taining control of the right to choose who to vote for.* The discussion of this issue amongst focus groups is interesting from the perspective of pollster/pollsterless voting schemes. Verifiable voting schemes permit a voter to determine (if the voter understands the verification mechanism) directly that their choice has been reflected by a voting system. Conversely, cryptographic voting schemes require the voter to give their choice to a pollster which votes on their behalf, and thus the voter does not directly retain control of their choice. The discussion of this issue in the context of a pollsterless voting scheme, therefore suggests potential for future research on the topic of vote verifiability and voter trust.

### 5 Conclusions

The work presented here investigated the extent to which users accepted and understood the mechanisms of a pollsterless voter verifiable remote voting scheme. In particular, the study provides some guidance as to the likely demands from voters for a successful remote voting system in the UK context.

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# A Videotaped Scenario Storyboard



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1.Having moved house, Natasha 2.Natasha fills in a form online, decides to register to vote at using the registration document dicate that she has understood her new local authority online, sent to her house. She decides to her legal obligations before clickrather than by post. request electronic voting credening submit. tials because she may be busy on polling day. POLLING CAR POLLING CARD

4.Two separate voting credential documents arrive in the post. This helps prevent the credentials being intercepted by a fraudster.



5. The voting credentials are sent as two separate documents polling card and a security card (top right).

Respons

3.Natasha checks the box to in-

6.Natasha removes the protective tabs on the polling card and sticks the security card where indicated, to reveal the complete Voter Number and Candidate Numbers.



7.On her way to work, Natasha opens her polling card to cast a vote, using her mobile phone. She types her Voter Number and the Candidate Number of her choice into an SMS message.

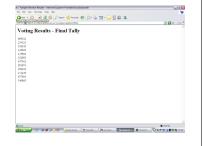


8.In a few mintues, a confirmation message arrives at Natasha's mobile.



9.Natasha sits down at her desk at work. She works in an open plan office, where one colleague sits near enough to see her screen.







11.Natasha uses the search func- tion of her web–browser to find the number.	- /

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13.Natasha uses the browser search function to find her number again. Assuming everybody else checks their vote, the results of the election will be accurate.