

Table 109 Housing benefits expenditure and plans for Great Britain

£ million in nominal terms

	1986/87	1990/91	2000/01	2010/11	2011/12	2012/13	2013/14	2014/15	2015/16	2016/17	2017/18	2018/19	2019/20	2020/21	2021/22	2022/23	2023/24	2024/25	2025/26	2026/27
	outturn				outturn										provisional	forecast				
Rent rebates																				
England	1,950	2,711	4,287	4,509	4,683	4,959	5,047	5,091	5,059	4,894	4,601	4,324	4,008	3,858	3,774	3,640	3,537	3,418	3,045	2,751
+ Wales	263	404	701	233	221	229	230	230	236	239	240	237	222	212	207	197	189	178	151	127
+ Scotland	134	168	270	664	674	690	672	675	677	669	644	617	571	557	535	501	474	444	399	335
+ New towns	72	86	-	-	-	-	-	-	-	-	-	-	-	-	-	-	-	-	-	-
= Total rent rebates (A)	2,419	3,368	5,258	5,405	5,578	5,878	5,949	5,997	5,972	5,801	5,485	5,178	4,801	4,627	4,516	4,338	4,200	4,040	3,595	3,213
Rent allowances																				
Housing association	-	-	3,053	7,350	8,026	8,750	8,945	9,222	9,489	9,349	9,107	8,681	7,975	7,726	7,444	6,986	6,591	5,970	4,799	3,666
Private tenants	-	-	2,851	8,672	9,216	9,272	9,275	9,098	8,783	8,291	7,709	6,871	5,604	4,981	4,517	3,884	3,301	2,642	1,982	1,505
England		2,167	5,286	14,365	15,454	16,161	16,349	16,438	16,389	15,805	15,037	13,874	12,087	11,326	10,650	9,668	8,796	7,654	6,001	4,587
+ Wales		110	245	660	735	762	773	781	789	770	751	708	627	582	554	510	470	414	326	248
+ Scotland		136	373	997	1,054	1,099	1,098	1,101	1,095	1,064	1,028	971	864	800	757	692	626	544	454	336
= Total rent allowances (B)	996	2,413	5,904	16,022	17,243	18,022	18,220	18,320	18,272	17,639	16,816	15,552	13,578	12,707	11,961	10,870	9,892	8,612	6,781	5,171
Total housing benefit (A+B)	3,415	5,781	11,162	21,427	22,820	23,900	24,170	24,317	24,244	23,441	22,301	20,730	18,379	17,334	16,477	15,209	14,092	12,652	10,377	8,384
+ Council tax benefit (and predecessors)	1,635	2,123	2,575	4,925	4,918	4,912	-	-	-	-	-	-	-	-	-	-	-	-	-	-
+ Income support: mortgage costs	351	539	521	517	374	357	319	291	280	278	266	6	7	0	0	0	1	1	1	1
+ Discretionary housing payments	-	-	-	21	22	57	176	200	161	184	164	154	132	171	140	100	100	100	100	100
= Total housing benefit & related benefits (C)	5,401	8,443	14,258	26,890	28,135	29,226	24,666	24,807	24,684	23,903	22,731	20,890	18,518	17,506	16,618	15,309	14,192	12,753	10,477	8,485
+ DWP social security expenditure	44,918	56,479	101,374	153,362	158,960	166,553	164,132	168,287	171,800	173,827	178,043	183,727	192,438	213,238	216,132	223,337	244,068	259,357	272,713	284,736
+ Personal tax credits	161	494	4,230	27,878	28,782	28,832	28,654	28,669	27,519	26,433	24,978	22,005	17,243	14,581	10,300	7,547	5,942	3,948	1,729	314
= Total all social security benefits and personal tax credits (D)	45,079	56,973	105,604	181,240	187,743	195,384	192,786	196,956	199,319	200,260	203,021	205,732	209,681	227,819	226,432	230,884	250,010	263,305	274,442	285,051
All housing and related benefits as a percentage of total benefits and tax credits (C/D)	12.0	14.8	13.5	14.8	15.0	15.0	12.8	12.6	12.4	11.9	11.2	10.2	8.8	7.7	7.3	6.6	5.7	4.8	3.8	3.0

Sources: DWP Expenditure and Caseload forecasts and prior to this, DWP Departmental Report 2002, Cm 5424, and earlier equivalent volumes, and HMRC Annual Reports for Personal Tax Credits.

Notes: 1. Eligible support for mortgage interest costs are based on May figures for years to 2007/08 and financial year estimates from 2008/09 onwards. In April 2018 support for mortgage interest became a loan and as a result expenditure figures relate only to the estimated write-offs of loans.

2. Personal tax credits comprise of working families and disabled tax credits up to 2002/03 and working and child tax credits from 2003/4. The DWP budget excludes tax credits, unlike the benefits they replaced. From 2006/7 figures allow for the reclassification of some tax credits from 'negative tax' to payments within AME in 2011.

3. Council tax benefit includes community charge benefit and rate rebate. From April 2013, funding and policy responsibility for council tax benefit has been transferred to DLUHC, Scottish Government and Welsh Government.

4. Outturn figures do not separately identify universal credit (UC) housing cost element. Forecasts from 2020 are based on projecting actual expenditure rather than the former 'counterfactual' method.

5. Discretionary housing payments (DHPs) outturn figures to 2018/19 include all payments made by local authorities, whatever the funding source. Figures and estimates from 2019/20 are for England and Wales only, as funding for Scotland is now devolved and paid through the block grant.

6. Scottish Government Budget figures indicate that DHP expenditure stood at £66m in 2019/20, £71.8m in 2020/21, £83.1m in 2021/22 and is forecast to be £80.2m in 2022/23. These figures exclude DHP expenditure local authorities funded from other sources.

7. From April 2003, a significant element of housing benefit expenditure was transferred to local authorities under the Supporting People programme.

8. The cost of the temporary Covid-19 measure of the £20 per week uplift to universal credit and tax credits is greatest in 2020/21-21/22 but falls to zero from 2022/23 onwards.